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UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIA
(HONORABLE THOMAS J. WHELAN)

UNITED STATES OF AMERICA,

Plaintiff,

v.

TOMAS SANTILLANES-LOPEZ,

Defendant.

Case No.: 07cr3108-W

Date: January 7, 2008

Time: 2:00 p.m.

**STATEMENT OF FACTS AND POINTS AND
AUTHORITIES IN SUPPORT OF MOTIONS**

I.

STATEMENT OF FACTS¹

On November 4, 2007, at approximately 7:04 a.m., Mr. Santillanes-Lopez arrived at the Calexico West Port of Entry. Mr. Santillanes-Lopez was the driver of a 1999 Nissan Sentra bearing California license plates. Andrea Hernandez-Mendoza and her son, Jose Hernandez, were passengers in the vehicle. At primary inspection, Mr. Santillanes-Lopez presented his I-551 (Lawful Permanent Resident) card to the inspector. Upon entering the card into the Treasury Enforcement Communications System (TECS), the inspector received a positive name match and referred the vehicle to secondary.

At secondary inspection, Mr. Santillanes-Lopez informed an inspector that he was on his way to Indio, California. The inspector claims to have observed Mr. Santillanes-Lopez talking very rapidly.

¹ The facts alleged in these motions are subject to elaboration and/or modification at the time these motions are heard. Mr. Santillanes-Lopez reserves the right to take a position contrary to the following statement of facts at the motions hearing and at trial.

1 Mr. Santillanes-Lopez further stated he was only brining in an ice chest from Mexico. Mr. Santillanes-
2 Lopez claimed ownership of the vehicle for approximately 2 years. The inspector noticed isolated spots of
3 mud on the upon an inspection of the gas tank area. The inspector removed Mr. Santillanes-Lopez and the
4 passengers, and took them to a secondary inspection office and, thereafter, summoned a narcotic detector
5 dog (NDD). An NDD, along with its handler, scanned the vehicle. The NDD alerted to the rear passenger
6 seat area.

7 The secondary inspector tapped on the gas tank and believed it sounded solid. The tank was
8 removed and an access plate was found on it. Upon being opened, the inspector discovered packages, which
9 tested positive for the presence of cocaine. A total of 17 packages, which weighed 19 kilograms, were
10 removed.

11 United States Immigration and Customs Enforcement agents, who responded to the port, contacted
12 Mr. Santillanes-Lopez and read him his rights pursuant to Miranda v. Arizona, 384 U.S. 436 (1966), at
13 10:40 a.m. Thereafter, Mr. Santillanes-Lopez purported waived those rights. The agents' interrogation on
14 videotape lasted approximately 1 hour. In response to questions put to him by the agents, Mr. Santillanes-
15 Lopez admitted knowledge and explained that his family had been threatened by the men who made him
16 cross the vehicle. He explained that they would leave him alone if he crossed drugs 6 times. He told the
17 agents this was his third time crossing drugs, and that he had crossed in the past into Arizona.²

18 On November 14, 2007, the January 2007 Grand Jury panel issued an indictment charging
19 Mr. Santillanes-Lopez with violating 21 U.S.C. §§ 952 and 960, importation of cocaine, and 21 U.S.C.
20 § 841(a)(1), possession of cocaine with the intent to distribute. He pled not guilty to these charges.
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25 ² Reports provided to the defense identify a case in Arizona stemming from the alleged importation
26 of cocaine. That case was dismissed subsequent to administration of a lie detector test by an Federal
27 Bureau of Investigations examiner to determine the truth of his post-arrest statements. Mr. Santillanes-
28 Lopez allegedly had stated that two men threatened to kill his son Tomas if he did not cross a truck with
drugs. The decision to dismiss appears to have been based upon a determination that Mr. Santillanes-
Lopez was in fact truthful.

II.

THE COURT SHOULD DISMISS THE INDICTMENT BECAUSE 21 U.S.C. §§ 841 AND 960 ARE FACIALLY UNCONSTITUTIONAL; ALTERNATIVELY, THE COURT SHOULD REQUIRE THE GOVERNMENT TO PROVE THAT MR. SANTILLANES-LOPEZ KNEW THE QUANTITY AND TYPE OF CONTROLLED SUBSTANCE THAT HE ALLEGEDLY POSSESSED

As the Court is fully aware of the issues in this context, Mr. Santillanes-Lopez will be brief (but will submit further briefing if the Court would like). First, the indictment should be dismissed because sections 841 and 960 of title 21 are facially unconstitutional as they require a judge, rather than a jury, to determine the weight and quantity of drug involved, which in turn determines the maximum (and minimum mandatory) sentence. Second, if the Court disagrees with this, the government must establish *mens rea* (i.e., knowingly) with respect to drug type and quantity. Given this, the indictment must be dismissed because the government likely failed to instruct the grand jury accordingly. Mr. Santillanes-Lopez requests that the Court compel production of the grand jury transcripts, pursuant to Rule 6(e)(3)(E)(ii), with respect to this motion.

III.

THE INDICTMENT SHOULD BE DISMISSED BECAUSE JUDGE BURNS'S INSTRUCTIONS AS A WHOLE PROVIDED TO THE JANUARY 2007 GRAND JURY RUN AFOUL OF BOTH NAVARRO-VARGAS AND WILLIAMS AND VIOLATE THE FIFTH AMENDMENT BY DEPRIVING MR. SANTILLANES-LOPEZ OF THE TRADITIONAL FUNCTIONING OF THE GRAND JURY

A. Introduction.

The indictment in the instant case was returned by the January 2007 grand jury. See Clerk's Record at 6. That grand jury was instructed by the Honorable Larry A. Burns, United States District Court Judge on January 11, 2007. See Reporter's Partial Transcript of the Proceedings, dated January 11, 2007 (Exhibit A hereto). Judge Burns's instructions to the impaneled grand jury deviate from the instructions at issue in the major Ninth Circuit cases challenging a form grand jury instruction previously given in this district in several ways.³ These instructions compounded Judge Burns's erroneous instructions and comments to

³ See e.g., United States v. Cortez-Rivera, 454 F.3d 1038 (9th Cir. 2006); United States v. Navarro-Vargas, 408 F.3d 1184 (9th Cir.) (*en banc*), cert. denied, 126 S. Ct. 736 (2005) (Navarro-Vargas II); United States v. Navarro-Vargas, 367 F.3d 896 (9th Cir. 2004) (Navarro-Vargas I); United States v. Marcucci, 299 F.3d 1156 (9th Cir. 2002) (*per curiam*).

prospective grand jurors during voir dire of the grand jury panel, which immediately preceded the instructions at Ex. A. See Reporter's Transcript of Proceedings, dated January 11, 2007 (Exhibit B hereto).

1. Judge Burns Instructed Grand Jurors That Their Singular Duty Is to Determine Whether or Not Probable Cause Exists and That They Have No Right to Decline to Indict When the Probable Cause Standard Is Satisfied.

After repeatedly emphasizing to the grand jurors that probable cause determination was their sole responsibility, see Ex. A at 3, 3-4, 5,⁴ Judge Burns instructed the grand jurors that they were forbidden "from judg[ing] the wisdom of the criminal laws enacted by Congress; that is, whether or not there should be a federal law or should not be a federal law designating certain activity [as] criminal is not up to you." See id. at 8. The instructions go beyond that, however, and tell the grand jurors that, should "you disagree with that judgment made by Congress, then your option is not to say 'well, I'm going to vote against indicting even though I think that the evidence is sufficient' or 'I'm going to vote in favor of even though the evidence may be insufficient.'" See id. at 8-9. Thus, the instruction flatly bars the grand jury from declining to indict because the grand jurors disagree with a proposed prosecution.

Immediately before limiting the grand jurors' powers in the way just described, Judge Burns referred to an instance in the grand juror selection process in which he excused three potential jurors. See id. at 8.

I've gone over this with a couple of people. You understood from the questions and answers that a couple of people were excused, I think three in this case, because they could not adhere to the principle that I'm about to tell you.

Id. That "principle" was Judge Burns's discussion of the grand jurors' inability to give effect to their disagreement with Congress. See id. at 8-9. Thus, Judge Burns not only instructed the grand jurors on his view of their discretion; he enforced that view on pain of being excused from service as a grand juror.

Examination of the recently disclosed voir dire transcript, which contains additional instructions and commentary in the form of the give and take between Judge Burns and various prospective grand jurors, reveals how Judge Burns's emphasis of the singular duty is to determine whether or not probable cause exists and his statement that grand jurors they cannot judge the wisdom of the criminal laws enacted by Congress merely compounded an erroneous series of instructions already given to the grand jury venire.

⁴ See also id. at 20 ("You're all about probable cause.").

1 In one of his earliest substantive remarks, Judge Burns makes clear that the grand jury's sole function is
2 probable cause determination.

3 [T]he grand jury is determining really two factors: "do we have a reasonable belief that a
4 crime was committed? And second, do we have a reasonable belief that the person that they
propose that we indict committed the crime?"

5 If the answer is "yes" to both of those, then the case should move forward. If the answer to
6 either of the questions is "no," then the grand jury should not hesitate and not indict.

7 See Ex. B at 8. In this passage, Judge Burns twice uses the term "should" in a context makes clear that the
8 term is employed to convey instruction: "should" cannot reasonably be read to mean optional when it
9 addresses the obligation not to indict when the grand jury has no "reasonable belief that a crime was
10 committed" or if it has no "reasonable belief that the person that they propose that we indict committed the
11 crime."

12 Equally revealing are Judge Burns's interactions with two potential grand jurors who indicated that,
13 in some unknown set of circumstances, they might decline to indict even where there was probable cause.
14 Because of the redactions of the grand jurors' names, Mr. Santillanes-Lopez will refer to them by
15 occupation. One is a retired clinical social worker (hereinafter CSW), and the other is a real estate agent
16 (hereinafter REA). The CSW indicated a view that no drugs should be considered illegal and that some drug
17 prosecutions were not an effective use of resources. See id. at 16. The CSW was also troubled by certain
18 unspecified immigration cases. See id.

19 Judge Burns made no effort to determine what sorts of drug and immigration cases troubled the
20 CSW. He never inquired as to whether the CSW was at all troubled by the sorts of cases actually filed in
21 this district, such as drug smuggling cases and cases involving reentry after deportation and alien smuggling.
22 Rather, he provided instructions suggesting that, in any event, any scruples CSW may have possessed were
23 simply not capable of expression in the context of grand jury service.

24 Now, the question is can you fairly evaluate [drug cases and immigration cases]? Just as the
25 defendant is ultimately entitled to a fair trial and the person that's accused is entitled to a fair
26 appraisal of the evidence of the case that's in front of you, so, too, is the United States
27 entitled to a fair judgment. If there's probable cause, then the case should go forward. *I*
28 *wouldn't want you to say*, "well, yeah, there's probable cause, but I still don't like what our
government is doing. I disagree with these laws, so I'm not going to vote for it to go
forward." If that is your frame of mind, the probably you shouldn't serve. Only you can tell
me that.

1 See id. at 16-17 (emphasis added). Thus, without any sort of context whatsoever, Judge Burns let the grand
2 juror know that he would not want him or her to decline to indict in an individual case where the grand juror
3 "[didn't] like what our government is doing," see id. at 17, but in which there was probable cause. See Id.
4 Such a case "should go forward." See id. Given that blanket proscription on grand juror discretion, made
5 manifest by Judge Burns's use of the pronoun "I", the CSW indicated that it "would be difficult to support
6 a charge even if [the CSW] thought the evidence warranted it." See id. Again, Judge Burns's question
7 provided no context; he inquired regarding "a case," a term presumably just as applicable to possession of
8 a small amount of medical marijuana as kilogram quantities of methamphetamine for distribution. Any
9 grand juror listening to this exchange could only conclude that there was *no* case in which Judge Burns
10 would permit them to vote "no bill" in the face of a showing probable cause.

11 Just in case there may have been a grand juror that did not understand his or her inability to exercise
12 anything like prosecutorial discretion, Judge Burns drove the point home in his exchange with REA. REA
13 first advised Judge Burns of a concern regarding the "disparity between state and federal law" regarding
14 "medical marijuana." See id. at 24. Judge Burns first sought to address REA's concerns about medical
15 marijuana by stating that grand jurors, like trial jurors, are simply forbidden from taking penalty
16 considerations into account.

17 Well, those things -- the consequences of your determination shouldn't concern you in the
18 sense that penalties or punishment, things like that -- we tell trial jurors, of course, that they
19 cannot consider the punishment or the consequence that Congress has set for these things.
20 We'd ask you to also abide by that. We want you to make a business-like decision of
whether there was a probable cause. . . .

21 Id. at 24-25. Having stated that REA was to "abide" by the instruction given to trial jurors, Judge Burns
22 went on to suggest that REA recuse him or herself from medical marijuana cases. See id. at 25.

23 In response to further questioning, REA disclosed REA's belief "that drugs should be legal." See id.
24 That disclosure prompted Judge Burns to begin a discussion that ultimately led to an instruction that a grand
25 juror is obligated to vote to indict if there is probable cause.

26 I can tell you sometimes I don't agree with some of the legal decisions that are indicated that
27 I have to make. But my alternative is to vote for someone different, vote for someone that
28 supports the policies I support and get the law changed. It's not for me to say, "well, I don't
like it. So I'm not going to follow it here."

1 You'd have a similar obligation as a grand juror even though you might have to grit your
 2 teeth on some cases. Philosophically, if you were a member of congress, you'd vote against,
 3 for example, criminalizing marijuana. I don't know if that's it, but you'd vote against
 4 criminalizing some drugs.

5 That's not what your prerogative is here. You're prerogative instead is to act like a judge and
 6 say, "all right. This is what I've to deal with objectively. Does it seem to me that a crime
 7 was committed? Yes. Does it seem to me that this person's involved? It does." *And then*
 8 *your obligation, if you find those to be true, would be to vote in favor of the case going*
 9 *forward.*

10 Id. at 26-27 (emphasis added). Thus, the grand juror's duty is to conduct a simple two part test, which, if
 11 both questions are answered in the affirmative, lead to an "obligation" to indict.

12 Having set forth the duty to indict, and being advised that REA was "uncomfortable" with that
 13 paradigm, Judge Burns then set about to ensure that there was no chance of a deviation from the obligation
 14 to indict in every case in which there was probable cause.

15 The Court: Do you think you'd be inclined to let people go in drug cases even though you
 16 were convinced there was probable cause they committed a drug offense?

17 REA: It would depend on the case.

18 The Court: Is there a chance that you would do that?

19 REA: Yes.

20 The Court: I appreciate your answers. I'll excuse you at this time.

21 Id. at 27. Two aspects of this exchange are crucial. First, REA plainly does not intend to act solely on his
 22 political belief in decriminalization -- whether he or she would indict "depend[s] on the case," see id., as
 23 it should. Because REA's vote "depend[s] on the case," see id., it is necessarily true that REA would vote
 24 to indict in some (perhaps many or even nearly all) cases in which there was probable cause. Again, Judge
 25 Burns made no effort to explore REA's views; he did not ascertain what sorts of cases would prompt REA
 26 to hesitate. The message is clear: it does not matter what type of case might prompt REA's reluctance to
 27 indict because, once the two part test is satisfied, the "obligation" is "to vote in favor of the case going
 28

forward."⁵ See id. at 27. That is why even the "chance," see id., that a grand juror might not vote to indict was too great a risk to run.

2. The Instructions Posit a Non-Existent Prosecutorial Duty to Offer Exculpatory Evidence.

In addition to his instructions on the authority to choose not to indict, Judge Burns also assured the grand jurors that prosecutors would present to them evidence that tended to undercut probable cause. See Ex. A at 20.⁶

⁵ This point is underscored by Judge Burns's explanation to the Grand Jury that a magistrate judge will have determined the existence of probable cause "in most circumstances" before it has been presented with any evidence. See Ex. A at 6. This instruction created an imprimatur of finding probable cause in each case because had a magistrate judge not so found, the case likely would not have been presented to the Grand Jury for indictment at all. The Grand Jury was informed that it merely was redundant to the magistrate court "in most circumstances." See id. This instruction made the grand jury more inclined to indict irrespective of the evidence presented.

⁶ These instructions were provided in the midst of several comments that praised the United States attorney's office and prosecutors in general. Judge Burns advised the grand jurors that they "can expect that the U.S. Attorneys that will appear in from of [them] will be candid, they'll be honest, and . . . they'll act in good faith in all matters presented to you." See Ex. A at 27. The instructions delivered during voir dire go even further. In addressing a prospective grand juror who revealed "a strong bias for the U.S. Attorney, whatever cases they might bring," see Ex. B at 38, Judge Burns affirmatively endorsed the prospective juror's view of the U.S. Attorney's office, even while purporting to discourage it: "frankly, I agree with the things you are saying. They make sense to me." See id. at 43. See also id. at 40 ("You were saying that you give a presumption of good faith to the U.S. Attorney and assume, quite logically, that they're not about the business of trying to indict innocent people or people that they believe to be innocent or the evidence doesn't substantiate the charges against.").

Judge Burns's discussion of his once having been a prosecutor before the Grand Jury compounded the error inherent in his praising of the government attorneys. See Ex. A at 9-10. Judge Burns's instructions implied that as a prior prosecutor and current "jury liaison judge," see id. at 8, he would not allow the government attorneys to act inappropriately or to present cases for indictment where no probable cause existed.

In addition, while Judge Burns instructed the Grand Jury that it had the power to question witnesses, Judge Burns's instructions also told the Grand Jury that it should "be deferential to the U.S. Attorney if there is an instance where the U.S. Attorney thinks a question ought not to be asked." See Ex. A at 12. As the dissent in Navarro-Vargas pointed out, "the grand jury's independence is diluted by [such an] instruction, which encourages deference to prosecutors." Navarro-Vargas, 408 F.3d at 1215. The judge's admonition that his statement was only "advice," see Ex. A at 12, does not cure the error as courts regularly presume grand jurors follow instructions provided to them by the court. See id. at 1202, n.23 ("We must presume that grand jurors will follow instructions because, in fact, we are prohibited from examining jurors to verify whether they understood the instruction as given and then followed it.").

Now, again, this emphasizes the difference between the function of the grand jury and the trial jury. You're all about probable cause. If you think that there's evidence out there that might cause you to say "well, I don't think probable cause exists," then it's incumbent upon you to hear that evidence as well. As I told you, in most instances, *the U.S. Attorneys are duty-bound to present evidence that cuts against what they may be asking you to do if they're aware of that evidence.*

Id. (emphasis added).

The antecedent to this instruction is also found in the voir dire. After advising the grand jurors that "the presentation of evidence to the grand jury is necessarily one-sided," see Ex. B at 14, Judge Burns gratuitously added that "[his] experience is that the prosecutors don't play hide-the-ball. If there's something adverse or that cuts against the charge, you'll be informed of that. They have a duty to do that." See id. Thus, Judge Burns unequivocally advised the grand jurors that the government would present any evidence that was "adverse" or "that cuts against the charge." See id.

B. Navarro-Vargas Establishes Limits on the Ability of Judges to Constrain the Powers of the Grand Jury, Which Judge Burns Far Exceeded in His Instructions as a Whole During Impanelment.

The Ninth Circuit has, over vigorous dissents, rejected challenges to various instructions given to grand jurors in the Southern District of California. See Navarro-Vargas II, 408 F.3d 1184. While the Ninth Circuit has thus far (narrowly) rejected such challenges, it has, in the course of adopting a highly formalistic approach⁷ to the problems posed by the instructions, endorsed many of the substantive arguments raised by the defendants in those cases. The district court's instructions cannot be reconciled with the role of the grand jury as set forth in Navarro-Vargas II. Taken together, the voir dire of and instructions given to the January 2007 Grand Jury, go far beyond those at issue in Navarro-Vargas, taking a giant leap in the direction of a bureaucratic, deferential grand jury, focused solely upon probable cause determinations and utterly unable to exercise any quasi-prosecutorial discretion. That is not the institution the Framers envisioned. See United States v. Williams, 504 U.S. 36, 49 (1992).

⁷ See Navarro-Vargas II, 408 F.3d at 1210-11 (Hawkins, J., dissenting) (criticizing the majority because "[t]he instruction's use of the word 'should' is most likely to be understood as imposing an inflexible 'duty or obligation' on grand jurors, and thus to circumscribe the grand jury's constitutional independence.").

For instance, with respect to the grand jury's relationship with the prosecution, the Navarro-Vargas II majority acknowledges that the two institutions perform similar functions: "the public prosecutor, in deciding whether a particular prosecution shall be instituted or followed up, performs much the same function as a grand jury." Navarro-Vargas II, 408 F.3d at 1200 (quoting Butz v. Economou, 438 U.S. 478, 510 (1978)). Accord United States v. Navarro-Vargas, 367 F.3d 896, 900 (9th Cir. 2004) (Navarro-Vargas I)(Kozinski, J., dissenting) (The grand jury's discretion in this regard "is most accurately described as prosecutorial."). See also Navarro-Vargas II, 408 F.3d at 1213 (Hawkins, J., dissenting). It recognizes that the prosecutor is not obligated to proceed on any indictment or presentment returned by a grand jury, id., but also that "the grand jury has no obligation to prepare a presentment or to return an indictment drafted by the prosecutor." Id. See Niki Kuckes, The Democratic Prosecutor: Explaining the Constitutional Function of the Federal Grand Jury, 94 Geo. L.J. 1265, 1302 (2006) (the grand jury's discretion not to indict was "arguably . . . the most important attribute of grand jury review from the perspective of those who insisted that a grand jury clause be included in the Bill of Rights") (quoting Wayne LaFave et al., Criminal Procedure § 15.2(g) (2d ed. 1999)).

Indeed, the Navarro-Vargas II majority agrees that the grand jury possesses all the attributes set forth in Vasquez v. Hillery, 474 U.S. 254 (1986). See id.

The grand jury thus determines not only whether probable cause exists, but also whether to "charge a greater offense or a lesser offense; numerous counts or a single count; and perhaps most significant of all, a capital offense or a non-capital offense -- all on the basis of the same facts. And, significantly, the grand jury may refuse to return an indictment even "where a conviction can be obtained."

Id. (quoting Vasquez, 474 U.S. at 263). The Supreme Court has itself reaffirmed Vasquez's description of the grand jury's attributes in Campbell v. Louisiana, 523 U.S. 392 (1998), noting that the grand jury "controls not only the initial decision to indict, but also significant questions such as how many counts to charge and whether to charge a greater or lesser offense, including the important decision whether to charge a capital crime." Id. at 399 (citing Vasquez, 474 U.S. at 263). Judge Hawkins notes that the Navarro-Vargas II majority accepts the major premise of Vasquez: "the majority agrees that a grand jury has the power to refuse to indict someone even when the prosecutor has established probable cause that this individual has committed a crime." See id. at 1214 (Hawkins, J. dissenting). Accord Navarro-Vargas I, 367 F.3d at 899 (Kozinski, J., dissenting); United States v. Marcucci, 299 F.3d 1156, 1166-73 (9th Cir. 2002)

(per curiam) (Hawkins, J., dissenting). In short, the grand jurors' prerogative not to indict enjoys strong support in the Ninth Circuit. But not in Judge Burns's instructions.

C. Judge Burns's Instructions Forbid the Exercise of Grand Jury Discretion Established in Both *Vasquez* and *Navarro-Vargas II*.

The *Navarro-Vargas II* majority found that the instruction in that case "leave[s] room for the grand jury to dismiss even if it finds probable cause," 408 F.3d at 1205, adopting the analysis in its previous decision in *Marcucci*. *Marcucci* reasoned that the instructions do not mandate that grand jurors indict upon every finding of probable cause because the term "should" may mean "what is probable or expected." 299 F.3d at 1164 (citation omitted). That reading of the term "should" makes no sense in context, as Judge Hawkins ably pointed out. *See Navarro-Vargas II*, 408 F.3d at 1210-11 (Hawkins, J., dissenting) ("The instruction's use of the word 'should' is most likely to be understood as imposing an inflexible 'duty or obligation' on grand jurors, and thus to circumscribe the grand jury's constitutional independence."). *See also id.* ("The 'word' should is used to express a duty [or] obligation.") (quoting *The Oxford American Diction and Language Guide* 1579 (1999) (brackets in original)).

The debate about what the word "should" means is irrelevant here; the instructions here make no such fine distinction. The grand jury instructions make it painfully clear that grand jurors simply may not choose not to indict in the event of what appears to them to be an unfair application of the law: should "you disagree with that judgment made by Congress, then your option is not to say 'well, I'm going to vote against indicting even though I think that the evidence is sufficient'...." *See Ex. A* at 8-9. Thus, the instruction flatly bars the grand jury from declining to indict because they disagree with a proposed prosecution. No grand juror would read this language as instructing, or even allowing, him or her to assess "the need to indict." *Vasquez*, 474 U.S. at 264.

While Judge Burns used the word "should" instead of "shall" during voir dire with respect to whether an indictment was required if probable cause existed, *see Ex. B* at 4, 8, in context, it is clear that he could only mean "should" in the obligatory sense. For example, when addressing a prospective juror, Judge Burns not only told the jurors that they "should" indict if there is probable cause, he told them that if there is not probable cause, "then the grand jury should hesitate and not indict." *See id.* at 8. At least in context, it would strain credulity to suggest that Judge Burns was using "should" for the purpose of "leaving room for

1 the grand jury to [indict] even if it finds [no] probable cause." See Navarro-Vargas, 408 F.3d at 1205.
 2 Clearly he was not.

3 The full passage cited above effectively eliminates any possibility that Judge Burns intended the
 4 Navarro-Vargas spin on the word "should."

5 [T]he grand jury is determining really two factors: "do we have a reasonable belief that a
 6 crime was committed? And second, do we have a reasonable belief that the person that they
 propose that we indict committed the crime?"

7 If the answer is "yes" to both of those, then the case should move forward. If the answer to
 8 either of the questions is "no," then the grand jury should not hesitate and not indict.

9 See Ex. B at 8. Of the two sentences containing the word "should," the latter of the two essentially states
 10 that if there is no probable cause, you *should* not indict. Judge Burns could not possibly have intended to
 11 "leav[e] room for the grand jury to [indict] even if it finds [no] probable cause." See Navarro-Vargas, 408
 12 F.3d at 1205 (citing Marcucci, 299 F.3d at 1159). That would contravene the grand jury's historic role of
 13 protecting the innocent. See, e.g., United States v. Calandra, 414 U.S. 338, 343 (1974) (The grand jury's
 14 "responsibilities continue to include both the determination whether there is probable cause and the
 15 protection of citizens against unfounded criminal prosecutions.") (citation omitted).

16 By the same token, if Judge Burns said that "the case should move forward" if there is probable
 17 cause, but intended to "leav[e] room for the grand jury to dismiss even if it finds probable cause," see
 18 Navarro-Vargas, 408 F.3d at 1205 (citing Marcucci, 299 F.3d at 1159), then he would have to have intended
 19 two different meanings of the word "should" in the space of two consecutive sentences. That could not have
 20 been his intent. But even if it were, no grand jury could ever have had that understanding.⁸ Jurors are not
 21 presumed to be capable of sorting through internally contradictory instructions. See generally United States
 22 v. Lewis, 67 F.3d 225, 234 (9th Cir. 1995) ("where two instructions conflict, a reviewing court cannot
 23 presume that the jury followed the correct one") (citation, internal quotations and brackets omitted).

24
 25
 26 ⁸ This argument does not turn on Mr. Santillanes-Lopez's view that the Navarro-Vargas/Marcucci
 27 reading of the word "should" in the model instructions is wildly implausible. Rather, it turns on the
 28 context in which the word is employed by Judge Burns in his unique instructions, context which
 eliminates the Navarro-Vargas/Marcucci reading as a possibility.

1 Lest there be any room for ambiguity, on no less than four occasions, Judge Burns made it explicitly
 2 clear to the grand jurors that "should" was not merely suggestive, but obligatory:

3 (1) The first occasion occurred in the following exchange when Judge Burns conducted voir dire
 4 and excused a potential juror (CSW):

5 The Court: . . . If there's probable cause, then the case should go forward. I wouldn't want
 6 you to say, "Well, yeah, there's probable cause. But I still don't like what the government
 7 is doing. I disagree with these laws, so I'm not going to vote for it to go forward." If that's
 8 your frame of mind, then probably you shouldn't serve. Only you can tell me that.

9 Prospective Juror: Well, I think I may fall in that category.

10 The Court: In the latter category?

11 Prospective Juror: Yes.

12 The Court: Where it would be difficult for you to support a charge even if you thought the
 13 evidence warranted it?

14 Prospective Juror: Yes.

15 The Court: I'm going to excuse you then.

16 See Ex. B at 17. There was nothing ambiguous about the word "should" in this exchange with a prospective
 17 juror. Even if the prospective juror did not like what the government was doing in a particular case, that
 18 case "should go forward" and Judge Burns expressly disapproved of any vote that might prevent that. See
 19 id. ("I wouldn't want you [to vote against such a case]"). The sanction for the possibility of independent
 20 judgment was dismissal, a result that provided full deterrence of that juror's discretion and secondary
 21 deterrence as to the exercise of discretion by any other prospective grand juror.

22 (2) In an even more explicit example of what "should" meant, Judge Burns makes clear that it
 23 there is an unbending obligation to indict if there is probable cause. Grand jurors have no other prerogative.
 24 Court . . . It's not for me to say, "Well, I don't like it. So I'm not going to follow it here."

25 You'd have a similar *obligation* as a grand juror even though you might have to grit your
 26 teeth on some cases. Philosophically, if you were a member of Congress, you'd vote against,
 27 for example, criminalizing marijuana. I don't know if that's it, but you'd vote against
 28 criminalizing some drugs.

That's not what your *prerogative* is here. Your prerogative instead is act like a judge and to
 say, "All right. This is what I've got to deal with objectively. Does it seem to me that a
 crime was committed? Yes. Does it seem to me that this person's involved? It does." *And*
then your obligation, if you find those things to be true, would be to vote in favor of the case
going forward.

Id. at 26-27 (emphasis added). After telling this potential juror (REA) what his obligations and prerogatives
 were, the Court inquired as to whether "you'd be inclined to let people go on drug cases even though you
 were convinced there was probable cause they committed a drug offense?" Id. at 27. The potential juror

1 responded: "It would depend on the case." Id. Nevertheless, that juror was excused. Id. at 28. Again, in
 2 this context, and contrary to the situation in Navarro-Vargas, "should" means "shall"; it is obligatory, and
 3 the juror has no prerogative to do anything other than indict if there is probable cause.

4 Moreover, as this example demonstrates, the issue is not limited to whether the grand jury believes
 5 a particular law to be "unwise." This juror said that any decision to indict would not depend on the law, but
 6 rather it would "depend on the case." Thus, it is clear that Judge Burns's point was that if a juror could not
 7 indict on probable cause for *every* case, then that juror was not fit for service. It is equally clear that the
 8 prospective juror did not dispute the "wisdom of the law;" he was prepared to indict under some factual
 9 scenarios, perhaps many. But Judge Burns did not pursue the question of what factual scenarios troubled
 10 the prospective jurors, because his message is that there is no discretion not to indict.

11 (3) As if the preceding examples were not enough, Judge Burns continued to pound the point
 12 home that "should" meant "shall" when he told another grand juror during voir dire: "[W]hat I have to insist
 13 on is that you follow the law that's given to us by the United States Congress. We enforce the federal laws
 14 here." See id. at 61.

15 (4) And then again, after swearing in all the grand jurors who had already agreed to indict in
 16 every case where there was probable cause, Judge Burns reiterated that "should" means "shall" when he
 17 reminded them that "your option is not to say 'well, I'm going to vote against indicting even though I think
 18 that the evidence is sufficient Instead your *obligation* is . . . not to bring your personal definition of
 19 what the law ought to be and try to impose that through applying it in a grand jury setting." See Ex. A at 9.

20 Moreover, Judge Burns advised the grand jurors that they were forbidden from considering the
 21 penalties to which indicted persons may be subject.

22 Prospective Juror (REA): ... And as far as being fair, it kind of depends on what the case is
 23 about because there is a disparity between state and federal law.

24 The Court: In what regard?

25 Prospective Juror: Specifically, medical marijuana.

26 The Court: Well, those things -- the consequences of your determination shouldn't concern
 you in the sense that penalties or punishment, things like that -- *we tell trial jurors, of course,*
that they cannot consider the punishment or the consequence that Congress has set for these
things. We'd ask you to also abide by that. We want you to make a business-like decision
 of whether there was a probable cause. ...

27 See Ex. B at 24-25 (emphasis added). A "business-like decision of whether there was a probable cause"
 28 would obviously leave no role for the consideration of penalty information.

1 The Ninth Circuit previously rejected a claim based upon the proscription against consideration of
 2 penalty information based upon the same unlikely reading of the word "should" employed in Marcucci. See
 3 United States v. Cortez-Rivera, 454 F.3d 1038, 1040-41 (9th Cir. 2006). Cortez-Rivera is inapposite for
 4 two reasons. First, Judge Burns did not use the term "should" in the passage quoted above. Second, that
 5 context, as well as his consistent use of a mandatory meaning in employing the term, eliminate the
 6 ambiguity (if there ever was any) relied upon by Cortez-Rivera. The instructions again violate Vasquez,
 7 which plainly authorized consideration of penalty information. See 474 U.S. at 263.

8 Noting can mask the undeniable fact that Judge Burns explicitly instructed the jurors time and time
 9 again that they had a duty, an obligation, and a singular prerogative to indict each and every case where
 10 there was probable cause. These instructions go far beyond the holding of Navarro-Vargas and stand in
 11 direct contradiction of the Supreme Court's decision in Vasquez. Indeed, it defies credulity to suggest that
 12 a grand juror hearing these instructions, and that voir dire, could possibly believe what the Supreme Court
 13 held in Vasquez:

14 The grand jury does not determine only that probable cause exists to believe that a defendant
 15 committed a crime, or that it does not. In the hands of the grand jury lies the power to
 16 charge a greater offense or a lesser offense; numerous counts or a single count; and perhaps
 17 most significant of all, a capital offense or a non-capital offense – all on the basis of the same
 facts. Moreover, “[t]he grand jury is not bound to indict in every case where a conviction
 can be obtained.”

18 474 U.S. at 263 (quoting United States v. Ciambrone, 601 F.2d 616, 629 (2nd Cir. 1979) (Friendly, J.,
 19 dissenting)); accord Campbell v. Louisiana, 523 U.S. 392, 399 (1998) (The grand jury “controls not only
 20 the initial decision to indict, but also significant decisions such as how many counts to charge and whether
 21 to charge a greater or lesser offense, including the important decision whether to charge a capital crime.”).
 22 Nor would the January 2007 grand jury ever believe that it was empowered to assess the “the need to
 23 indict.” See id. at 264. Judge Burns's grand jury is not Vasquez's grand jury. The instructions therefore
 24 represent structural constitutional error "that interferes with the grand jury's independence and the integrity
 25 of the grand jury proceeding." See United States v. Isgro, 974 F.2d 1091, 1094 (9th Cir. 1992). The
 26 indictment must therefore be dismissed. Id.

27 The Navarro-Vargas II majority's faith in the structure of the grand jury *is not* a cure for the
 28 instructions excesses. The Navarro-Vargas II majority attributes "[t]he grand jury's discretion -- its

1 independence -- [to] the absolute secrecy of its deliberations and vote and the unreviewability of its
2 decisions." 408 F.3d at 1200. As a result, the majority discounts the effect that a judge's instructions may
3 have on a grand jury because "it is the *structure* of the grand jury process and its *function* that make it
4 independent." Id. at 1202 (emphases in the original).

5 Judge Hawkins sharply criticized this approach. The majority, he explains, "believes that the
6 'structure' and 'function' of the grand jury -- particularly the secrecy of the proceedings and unreviewability
7 of many of its decisions -- sufficiently protects that power." See id. at 1214 (Hawkins, J., dissenting). The
8 flaw in the majority's analysis is that "[i]nstructing a grand jury that it lacks power to do anything beyond
9 making a probable cause determination ... unconstitutionally undermines the very structural protections that
10 the majority believes save[] the instruction." Id. After all, it is an "almost invariable assumption of the law
11 that jurors follow their instructions." Id. (quoting Richardson v. Marsh, 481 U.S. 200, 206 (1987)). If that
12 "invariable assumption" were to hold true, then the grand jurors could not possibly fulfill the role described
13 in Vasquez. Indeed, "there is something supremely cynical about saying that it is fine to give jurors
14 erroneous instructions because nothing will happen if they disobey them." Id.

15 In setting forth Judge Hawkins' views, Mr. Santillanes-Lopez understands that this Court may not
16 adopt them solely because the reasoning that supports them is so much more persuasive than the majority's
17 sophistry. Rather, he sets them forth to urge the Court *not to extend* what is already untenable reasoning.

18 Here, again, the question is not an obscure interpretation of the word "should", especially in light
19 of the instructions and commentary by Judge Burns during voir dire discussed above - unaccounted for by
20 the Court in Navarro-Vargas II because they had not yet been disclosed to the defense, but an absolute ban
21 on the right to refuse to indict that directly conflicts with the recognition of that right in Vasquez, Campbell,
22 and both Navarro-Vargas II opinions. Navarro-Vargas II is distinguishable on that basis, but not only that.

23 Judge Burns did not limit himself to denying the grand jurors the power that Vasquez plainly states
24 they enjoy. He also excused prospective grand jurors who might have exercised that Fifth Amendment
25 prerogative, excusing "three [jurors] in this case, because they could not adhere to [that] principle...." See
26 Ex. A at 8; Ex. B at 17, 28. The structure of the grand jury and the secrecy of its deliberations cannot
27 embolden grand jurors who are no longer there, likely because they expressed their willingness to act as the
28 conscience of the community. See Navarro-Vargas II, 408 F.3d at 1210-11 (Hawkins, J., dissenting) (a

grand jury exercising its powers under Vasquez "serves ... to protect the accused from the other branches of government by acting as the 'conscience of the community.'" (quoting Gaither v. United States, 413 F.2d 1061, 1066 & n.6 (D.C. Cir. 1969)). The federal courts possess only "very limited" power "to fashion, on their own initiative, rules of grand jury procedure," United States v. Williams, 504 U.S. 36, 50 (1992), and, here, Judge Burns has both fashioned his own rules and enforced them.

D. The Instructions Conflict with Williams' Holding That There Is No Duty to Present Exculpatory Evidence to the Grand Jury.

In Williams, the defendant, although conceding that it was not required by the Fifth Amendment, argued that the federal courts should exercise their supervisory power to order prosecutors to disclose exculpatory evidence to grand jurors, or, perhaps, to find such disclosure required by Fifth Amendment common law. See 504 U.S. at 45, 51. Williams held that "as a general matter at least, no such 'supervisory' judicial authority exists." See id. at 47. Indeed, although the supervisory power may provide the authority "to dismiss an indictment because of misconduct before the grand jury, at least where that misconduct amounts to a violation of one of those 'few, clear rules which were carefully drafted and approved by this Court and by Congress to ensure the integrity of the grand jury's functions,'" id. at 46 (citation omitted), it does not serve as "a means of *prescribing* such standards of prosecutorial conduct in the first instance." Id. at 47 (emphasis added). The federal courts possess only "very limited" power "to fashion, on their own initiative, rules of grand jury procedure." Id. at 50. As a consequence, Williams rejected the defendant's claim, both as an exercise of supervisory power and as Fifth Amendment common law. See id. at 51-55.

Despite the holding in Williams, the instructions here assure the grand jurors that prosecutors would present to them evidence that tended to undercut probable cause. See Ex. A at 20.

Now, again, this emphasizes the difference between the function of the grand jury and the trial jury. You're all about probable cause. If you think that there's evidence out there that might cause you say "well, I don't think probable cause exists," then it's incumbent upon you to hear that evidence as well. As I told you, in most instances, *the U.S. Attorneys are duty-bound to present evidence that cuts against what they may be asking you to do if they're aware of that evidence.*

Id. (emphasis added). Moreover, the district court later returned to the notion of the prosecutors and their duties, advising the grand jurors that they "can expect that the U.S. Attorneys that will appear in from of [them] will be candid, they'll be honest, and ... they'll act in good faith in all matters presented to you." See

1 id. at 27. The Ninth Circuit has already concluded it is likely this final comment is "unnecessary." See
 2 Navarro-Vargas, 408 F.3d at 1207.

3 This particular instruction has a devastating effect on the grand jury's protective powers, particularly
 4 if it is not true. It begins by emphasizing the message that Navarro-Vargas II somehow concluded was not
 5 conveyed by the previous instruction: "You're all about probable cause." See Ex. A at 20. Thus, once again,
 6 the grand jury is reminded that they are limited to probable cause determinations (a reminder that was
 7 probably unnecessary in light of the fact that Judge Burns had already told the grand jurors that they likely
 8 would be excused if they rejected this limitation). The instruction goes on to tell the grand jurors that they
 9 should consider evidence that undercuts probable cause, but also advises the grand jurors that the prosecutor
 10 will present it. The end result, then, is that grand jurors should consider evidence that goes against probable
 11 cause, but, if none is presented by the government, they can presume that there is none. After all, "in most
 12 instances, the U.S. Attorneys are duty-bound to present evidence that cuts against what they may be asking
 13 you to do if they're aware of that evidence." See id. Moreover, during voir dire, Judge Burns informed the
 14 jurors that "my experience is that the prosecutors don't play hide-the-ball. If there's something adverse or
 15 that cuts against the charge, you'll be informed of that. *They have a duty to do that.*" See Ex. B at 14-15
 16 (emphasis added). Thus, if the exculpatory evidence existed, it necessarily would have been presented by
 17 the "duty-bound" prosecutor, because the grand jurors "can expect that the U.S. Attorneys that will appear
 18 in from of [them] will be candid, they'll be honest, and ... they'll act in good faith in all matters presented
 19 to you." See Ex. A at 27.

20 These instructions create a presumption that, in cases where the prosecutor does not present
 21 exculpatory evidence, no exculpatory evidence exists. A grand juror's reasoning, in a case in which no
 22 exculpatory evidence was presented, would proceed along these lines:

- 23 (1) I have to consider evidence that undercuts probable cause.
- 24 (2) The candid, honest, duty-bound prosecutor would, in good faith, have presented any such
evidence to me, if it existed.
- 25 (3) Because no such evidence was presented to me, I may conclude that there is none.

26 Even if some exculpatory evidence were presented, a grand juror would necessarily presume that the
 27 evidence presented represents the universe of all available exculpatory evidence; if there was more, the
 28 duty-bound prosecutor would have presented it.

1 The instructions, therefore, discourage investigation -- if exculpatory evidence were out there, the
2 prosecutor would present it, so investigation is a waste of time -- and provide additional support to every
3 probable cause determination: i.e., this case may be weak, but I know that there is nothing on the other side
4 of the equation because it was not presented. A grand jury so badly misguided is no grand jury at all under
5 the Fifth Amendment.

6 **IV.**

7 **MOTION TO PRESERVE AND INSPECT EVIDENCE**

8 Mr. Santillanes-Lopez requests the preservation of all physical evidence in this case. This includes
9 any evidence that may be destroyed, lost, or otherwise put out of the possession, custody, or care of the
10 government (or its private contractors) in this case. See United States v. Riley, 189 F.3d 802, 806-808
11 (9th Cir.1999). This request includes, but is not limited to: (1) the alleged contraband involved in the case,
12 including samples used to conduct tests; (2) the containers or packaging within which the contraband was
13 discovered; (3) the results of any fingerprint analysis; (4) the defendant's personal effects; (5) any
14 videotapes capturing Mr. Santillanes-Lopez in this matter; (6) recorded communications made by the
15 government related to the above captioned case; (7) any evidence seized from the defendant or any third
16 party; and, (8) the vehicle seized at the port of entry driven by Mr. Santillanes-Lopez. Mr. Santillanes-
17 Lopez requests that government counsel be ordered to notify the agencies and private contractors with
18 custody of such evidence be informed of the Court's preservation order.

19 Further, Mr. Santillanes-Lopez requests an order granting defense counsel and/or their investigators
20 access to the alleged contraband and other evidence for the purposes of investigation, including inspection,
21 photographing, and re-weighing of the alleged contraband if necessary. Fed. R. Crim. P. 16(a)(1)(C). A
22 proposed Order is attached for the convenience of the Court.

23 Mr. Santillanes-Lopez requests that the alleged contraband be preserved until inspection and
24 weighing by the defense is complete and that the remainder of the evidence in the case be preserved
25 throughout the pendency of the case, including any appeals.

V.

MOTION TO COMPEL DISCOVERY

Mr. Santillanes-Lopez moves for the production of the following discovery. This request is not limited to those items that the prosecutor knows of, but rather includes all discovery listed below that is in the custody, control, care, or knowledge of any “closely related investigative [or other] agencies.” See United States v. Bryan, 868 F.2d 1032 (9th Cir.), cert. denied, 493 U.S. 858 (1989).

(1) The Defendant’s Statements. The Government must disclose to the defendant all copies of any written or recorded statements made by the defendant; the substance of any statements made by the defendant which the Government intends to offer in evidence at trial; any response by the defendant to interrogation; the substance of any oral statements which the Government intends to introduce at trial and any written summaries of the defendant’s oral statements contained in the handwritten notes of the Government agent; any response to any Miranda warnings which may have been given to the defendant; as well as any other statements by the defendant. Fed. R. Crim. P. 16(a)(1)(A). The Advisory Committee Notes and the 1991 amendments to Rule 16 make clear that the Government must reveal all the defendant’s statements, whether oral or written, regardless of whether the government intends to make any use of those statements.

(2) Arrest Reports, Notes and Dispatch Tapes. The defendant also specifically requests the Government to turn over all arrest reports, notes, dispatch or any other tapes, and TECS records that relate to the circumstances surrounding his arrest or any questioning. This request includes, but is not limited to, any rough notes, records, reports, transcripts or other documents in which statements of the defendant or any other discoverable material is contained. Such material is discoverable under Fed. R. Crim. P. 16(a)(1)(A) and Brady v. Maryland, 373 U.S. 83 (1963). The Government must produce arrest reports, investigator’s notes, memos from arresting officers, dispatch tapes, sworn statements, and prosecution reports pertaining to the defendant. See Fed. R. Crim. P. 16(a)(1)(B), Fed. R. Crim. P. 26.2.

(3) Brady Material. The defendant requests all documents, statements, agents’ reports, and tangible evidence favorable to the defendant on the issue of guilt and/or which affects the credibility of the Government’s case. Under Brady, impeachment as well as exculpatory evidence falls within the definition

1 of evidence favorable to the accused. United States v. Bagley, 473 U.S. 667 (1985); United States v. Agurs,
2 427 U.S. 97 (1976).

3 (4) Any Information That May Result in a Lower Sentence Under The Guidelines. The Government
4 must produce this information under Brady v. Maryland, 373 U.S. 83 (1963). This request includes any
5 cooperation or attempted cooperation by the defendant as well as any information that could affect any base
6 offense level or specific offense characteristic under Chapter Two of the Guidelines. The defendant also
7 requests any information relevant to a Chapter Three adjustment, a determination of the defendant's criminal
8 history, and information relevant to any other application of the Guidelines.

9 (5) The Defendant's Prior Record. The defendant requests disclosure of his prior record. Fed. R.
10 Crim. P. 16(a)(1)(D).

11 (6) Any Proposed 404(b) Evidence. The government must produce evidence of prior similar acts
12 under Fed. R. Crim. P. 16(a)(1)(D) and Fed. R. Evid. 404(b) and 609. In addition, under Rule 404(b), "upon
13 request of the accused, the prosecution . . . shall provide reasonable notice in advance of trial . . . of the
14 general nature . . ." of any evidence the government proposes to introduce under Fed. R. Evid. 404(b) at
15 trial. The defendant requests that such notice be given three (3) weeks before trial in order to give the
16 defense time to adequately investigate and prepare for trial.

17 (7) Evidence Seized. The defendant requests production of evidence seized as a result of any
18 search, either warrantless or with a warrant. Fed. R. Crim. P. 16(a)(1)(E).

19 (8) Tangible Objects. The defendant requests the opportunity to inspect and copy as well as test,
20 if necessary, all other documents and tangible objects, including photographs, books, papers, documents,
21 fingerprint analyses, vehicles, or copies of portions thereof, which are material to the defense or intended
22 for use in the Government's case-in-chief or were obtained from or belong to the defendant. Fed. R. Crim.
23 P. 16(a)(1)(E).

24 (9) Evidence of Bias or Motive to Lie. The defendant requests any evidence that any prospective
25 Government witness is biased or prejudiced against the defendant, or has a motive to falsify or distort his
26 or his testimony.

27 (10) Impeachment Evidence. The defendant requests any evidence that any prospective
28 Government witness has engaged in any criminal act whether or not resulting in a conviction and whether

1 any witness has made a statement favorable to the defendant. See Fed R. Evid. 608, 609 and 613; Brady
2 v. Maryland, supra.

3 (11) Evidence of Criminal Investigation of Any Government Witness. The defendant requests any
4 evidence that any prospective witness is under investigation by federal, state or local authorities for any
5 criminal conduct.

6 (12) Evidence Affecting Perception, Recollection, Ability to Communicate, or Truth Telling. The
7 defense requests any evidence, including any medical or psychiatric report or evaluation, that tends to show
8 that any prospective witness' ability to perceive, remember, communicate, or tell the truth is impaired, and
9 any evidence that a witness has ever used narcotics or other controlled substance, or has ever been an
10 alcoholic.

11 (13) Witness Addresses. The defendant requests the name and last known address of each
12 prospective Government witness. The defendant also requests the name and last known address of every
13 witness to the crime or crimes charged (or any of the overt acts committed in furtherance thereof) who will
14 not be called as a Government witness.

15 (14) Name of Witnesses Favorable to the Defendant. The defendant requests the name of any
16 witness who made an arguably favorable statement concerning the defendant or who could not identify him
17 who was unsure of his identity, or participation in the crime charged.

18 (15) Statements Relevant to the Defense. The defendant requests disclosure of any statement
19 relevant to any possible defense or contention that he might assert.

20 (16) Jencks Act Material. The defendant requests production in advance of trial of all material,
21 including dispatch tapes, which the government must produce pursuant to the Jencks Act, 18 U.S.C. § 3500.
22 Advance production will avoid the possibility of delay at the request of defendant to investigate the Jencks
23 material. A verbal acknowledgment that "rough" notes constitute an accurate account of the witness'
24 interview is sufficient for the report or notes to qualify as a statement under § 3500(e)(1). Campbell v.
25 United States, 373 U.S. 487, 490-92 (1963). In United States v. Boshell, 952 F.2d 1101 (9th Cir. 1991) the
26 Ninth Circuit held that when an agent goes over interview notes with the subject of the interview the notes
27 are then subject to the Jencks Act.
28

1 (17) Giglio Information. Pursuant to Giglio v. United States, 405 U.S. 150 (1972), the defendant
2 requests all statements and/or promises, express or implied, made to any Government witnesses, in exchange
3 for their testimony in this case, and all other information which could arguably be used for the impeachment
4 of any Government witnesses.

5 (18) Agreements Between the Government and Witnesses. The defendant requests discovery
6 regarding any express or implicit promise, understanding, offer of immunity, of past, present, or future
7 compensation, or any other kind of agreement or understanding, including any implicit understanding
8 relating to criminal or civil income tax, forfeiture or fine liability, between any prospective Government
9 witness and the Government (federal, state and/or local). This request also includes any discussion with a
10 potential witness about or advice concerning any contemplated prosecution, or any possible plea bargain,
11 even if no bargain was made, or the advice not followed.

12 (19) Informants and Cooperating Witnesses. The defendant requests disclosure of the names and
13 addresses of all informants or cooperating witnesses used or to be used in this case, and in particular,
14 disclosure of any informant who was a percipient witness in this case or otherwise participated in the crime
15 charged against Mr. Santillanes-Lopez. The Government must disclose the informant's identity and
16 location, as well as disclose the existence of any other percipient witness unknown or unknowable to the
17 defense. Roviaro v. United States, 353 U.S. 53, 61-62 (1957). The Government must disclose any
18 information derived from informants which exculpates or tends to exculpate the defendant.

19 (20) Bias by Informants or Cooperating Witnesses. The defendant requests disclosure of any
20 information indicating bias on the part of any informant or cooperating witness. Giglio v. United States,
21 405 U.S. 150 (1972). Such information would include what, if any, inducements, favors, payments or
22 threats were made to the witness to secure cooperation with the authorities.

23 (21) Government Examination of Law Enforcement Personnel Files. Mr. Santillanes-Lopez
24 requests that the Government examine the personnel files and any other files within its custody, care or
25 control, or which could be obtained by the government, for all testifying witnesses, including testifying
26 officers. Mr. Santillanes-Lopez requests that these files be reviewed by the Government attorney for
27 evidence of perjurious conduct or other like dishonesty, or any other material relevant to impeachment, or
28

any information that is exculpatory, pursuant to its duty under United States v. Henthorn, 931 F.2d 29 (9th Cir. 1991). The obligation to examine files arises by virtue of the defense making a demand for their review: the Ninth Circuit in Henthorn remanded for in camera review of the agents' files because the government failed to examine the files of agents who testified at trial. This Court should therefore order the Government to review all such files for all testifying witnesses and turn over any material relevant to impeachment or that is exculpatory to Mr. Santillanes-Lopez prior to trial. Mr. Santillanes-Lopez specifically requests that the prosecutor, not the law enforcement officers, review the files in this case. The duty to review the files, under Henthorn, should be the prosecutor's. Only the prosecutor has the legal knowledge and ethical obligations to fully comply with this request.

(22) Expert Summaries. Defendant requests written summaries of all expert testimony that the government intends to present under Federal Rules of Evidence 702, 703 or 705 during its case in chief, written summaries of the bases for each expert's opinion, and written summaries of the experts' qualifications. Fed. R. Crim. P. 16(a)(1)(G). This request includes, but is not limited to, fingerprint expert testimony.

(23) Residual Request. Mr. Santillanes-Lopez intends by this discovery motion to invoke his rights to discovery to the fullest extent possible under the Federal Rules of Criminal Procedure and the Constitution and laws of the United States. This request specifically includes all subsections of Rule 16. Mr. Santillanes-Lopez requests that the Government provide him and his attorney with the above requested material sufficiently in advance of trial to avoid unnecessary delay prior to cross-examination.

VI.

MOTION FOR LEAVE TO FILE ADDITIONAL MOTIONS

Defense counsel requests leave to file further motions and notices of defense based upon information gained in the discovery process. To date, counsel has received 98 pages of discovery from the government in this matter as well as 2 compact discs of interrogation for Mr. Santillanes-Lopez (approximately 1 hour long) and a passenger in the vehicle (approximately 35 minutes long). The interrogations occurred in the Spanish language, which requires defense counsel to have a Federal Defenders interpreter review the

1 recordings and prepare transcripts. Defense counsel intends to file, at the least, motions to suppress any
2 statements by Mr. Santillanes-Lopez upon completion of that review and preparation.

3 **VII.**

4 **CONCLUSION**

5 For these and all the foregoing reasons, the defendant, Mr. Santillanes-Lopez, respectfully requests
6 that this court grant his motions and grant any and all other relief deemed proper and fair.

7 Respectfully submitted,

8
9
10 DATED: December 27, 2007

/s/ Jason I. Ser
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